I had just finished testifying at the Massachusetts Appellate Tax Board (ATB) and negotiations were underway to settle the case before a decision was rendered. My counsel forwarded me the ATB December 11th, 2008 decision in Fort Hill Associates v. the City of Boston. There was a one line statement in the decision:

"The board adjusted for potentially 'loaded' overall capitalization rates"

I was mystified. I called one of the attorney's involved with the case. I then called the leader of our investment sales group and one of our key investment sales brokers. I then reached out to Peter Korpacz, creator of the PWC Korpacz Real Estate Investor Survey. As CBRE has the largest appraisal group in the United States, I floated the concept by CB's "tech team."

Preamble

In Mass., assessed values are to be fee simple market values. Fee simple rightly so gives no weight to advantages or disadvantages of lease contracts. Value in its truest sense should be fair market, at fair market rent.

At the ATB, discounted cash flow (DCF) is frowned upon. The board in their decisions recognizes that investors rely upon DCF, but:

"The assessment of real property for tax purposes is based on the value of a fee simple interest for a period of one year only. Given these legal requirements, DCF analysis, appropriate for valuing the leased fee interest ... has not been adopted in the decision of this board"

Standard stabilized commercial property valuation divides net operating income (NOI) by a market derived "cap rate" to estimate value. The key is what to include in net income and how to derive the appropriate rate. The city in my case was claiming that reserves for replacement (as well as tenant improvements and leasing commissions) are not allowed under the Fort Hill decision.

Loaded Capitalization Rate

The "loaded" overall rate mentioned in the Fort Hill decision implies that reserves for replacement, tenant improvements, and leasing commissions are an excluded item from NOI and are not included in direct capitalization methodology.

The City of Boston argued that if you ask brokers, their reported NOI is before "loads."
Similarly, the Korpacz Survey for Boston is on a before "loads" basis. This is called "Method 2: NOI before capital reserve, TI's and leasing commission."

To address the issue, I asked investment sales brokers. Investment sales brokers are market participants. Their universal response to my question was "whoa; that is not right." If you are selling an office building or equivalent, the buyer will complete a year-by-year cash flow study and value cash flow after all costs, commissions, and reserves. While at the ATB, discounted cash flow is not followed, it is evidence of how buyers analyze property in the real world. Buyers take into consideration all leasing and tenanting costs. It is recognized that buyers in the real world respond to conditions they face. As markets are cyclical, if turnkey TI's or payments of a commission as a half are required, they are paid and must be recognized as part of the valuation process. There is not such thing as "Method 2" to buyers.

The 13th Edition of the Appraisal of Real Estate is as far thinking a document as has ever been published by the Appraisal Institute. This addition makes clear that tenant improvements or equivalents should be recognized:
"Stabilized net income should recognize the tenant improvements made to a property that are appropriate for the market"1

Case Study
To explain the impact on value, I created a hypothetical example from the Fort Hill decision. In this example, I used a $2 million NOI before real estate taxes and 11% of this amount for TI's, commission, and reserves. The following is the result: (see chart)

In this case study what is clear is that the "loaded" cap rate approach produces a higher value than that suggested by the market participants I interviewed. As one said to me, "Appraisers are trying all kinds of imaginative ways these days." In the above example, the fair market cap rate of 11.2% is artificially deflated to 9.97% by not taking "loads" into account. When the 2.70 tax factor is deducted, this is the equivalent of a 7.27% cap rate.

What do market participants say?
The market participants I interviewed called what I had discovered an attempt to change the definition of a cap rate. Commentary I received pointed out that conventional use of a capitalization rate looks at a lot of things:
* IRR
* Price per s/f
* Mortgage/equity return
* Stabilized NOI
Participants point out that when a sale takes place, that TI's, commissions, and reserves are "implicit in the cap rate."

Market participants are brokers who save cash flow projections from market competitors whenever they are obtainable. What has been found is that without exception, every major investment sales group in our market reports TI's, commissions, and reserves to be "above the line." Every buyer of property factors costs of this type into their offers.

The Appraisal Institute supports market participants. The Appraisal Institute in its course handbook titled "General Appraiser Income Approach/Part 1" in Section 5 contains a part titled "Loading Capitalization Rates for Ad Valorem Taxes." The only "load" mentioned is that of the effective tax rate itself.

Leased Fee versus Fee Simple Value

By definition:
Leased fee: "the leased fee is the lessor's or landlord's interest."2
Fee simple: "the most complete form of private ownership is the fee simple interest - i.e., absolute ownership unencumbered by any other interest."2

In plain terms, no weight should be given to a leased fee sale derived cap rate analysis like the Korpacz Survey. The ATB frequently rejects the sales comparison approach with leased commercial properties as inappropriate to fee simple valuation because it is based on leased fee sales. It is inconsistent to give weight then to the Korpacz Survey and its average cap rates derived from leased fee sales. The Korpacz Survey can not be considered in fee simple modeling. Clearly it is from DCF sources.

This leaves band of investment and build up methodology as the proper approach. The problem is that while the build up cap rate is true fee simple, it contains a level of subjectivity.

Conclusion

I had a wonderful Partner named Charlie Kenny who is known for stating, "you can not cap below your constant." The problem is that below the constant cap rates, all leased fee, were the result of the huge supply of capital that chased real estate from 2000 to 2007. These were never fee simple rates and were the direct result of the real estate bubble now burst.

From my experience, the only way a true fee simple rate can be determined is the combination of band of investment and built up rate methodologies with empirical data from face to face interviews with the analyst who did the deal. When you sit one on one with the deal makers, you learn that they prepare fee simple models as a test of cash flows.
At the ATB, the objective is fair cash value. Fair cash value can only be determined by following standard methodology and deriving carefully prepared documents without myths. Fee simple value at the ATB and fee simple value in the market should be the same.

1 The Appraisal of Real Estate, Published by the Appraisal of Real Estate, Chicago, IL, 13th Edition page 480
2 IBID Page 110, 114

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